# PAT PHELAN District Judge

286th JUDICIAL DISTRICT

Cochran County - (806) 266-5412 Hockley County - (806) 894-8240 Hockley County FAX (806) 894-3891 HOCKLEY COUNTY COURTHOUSE 802 Houston, Suite 315 LEVELLAND, TEXAS 79336 COURT COORDINATOR Rhonda Bradley

OFFICIAL REPORTER Nydia "Myra" Chapa

## 286th Judicial Courts (Hockley and Cochran Counties) Re-Certification of In-Person Operating Plan

January 4, 2021

Re: Re-Certification of in-Person Operating Plans

As required by the Supreme Court's Emergency Orders and Guidance from the Office of Court Administration, I include here the required re-certification of Hockley and Cochran Counties Court's In-Person Operating Plan.

I have consulted with the local public health authority regarding the local pandemic conditions and have reviewed with the health authority the previously-submitted in-person operating plan to determine whether the plan provides sufficient health and safety protocols to permit in-person proceedings. The local public health authority has determined that (check one):

	Local pandemic conditions are conducive to in-person proceedings under the precautions
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	and protocols contained in the previously-submitted in-person operating plan;
	Local pandemic conditions are conducive to in-person proceedings with modifications to
	the precautions and protocols in the previously-submitted in-person operating plan; <sup>2</sup>
	Local pandemic conditions are not currently conducive to in-person proceedings under the
	precautions and protocols contained in the previously-submitted in-person operating plan.

In addition, I have conferred with the judges of the courts with courtrooms in county buildings and have determined that the following criteria will be used to determine when an in-person proceeding is necessary and when all reasonable efforts do not permit the proceeding to be conducted remotely:

All judges in Hockley and Cochran Counties, before conducting an in-person hearing shall first determine if an in-person hearing is necessary by following this procedure:

 The judge shall inform each counsel and pro se litigant that the hearing shall be conducted remotely over Zoom. The judge shall provide each counsel and pro se litigant a phone number or email address to inform the judge if they believe any counsel, their clients, a pro se litigant,

<sup>&</sup>lt;sup>1</sup> Documentation of the consultation can be accomplished by submitting this letter stating such or an email or letter from the local public health authority.

<sup>&</sup>lt;sup>2</sup> If it is determined that the previously-submitted in-person operating plan needs to be modified, the local administrative district judge or presiding judge of the municipal court should submit the modified plan after following the process detailed on p. 3 of the <u>Guidance for All Court Proceedings During COVID-19 Pandemic</u>.

any witness, an interpreter, or any other participant (all referred to below as "Participant") cannot participate remotely. The judge or judge's staff shall then determine whether a Participant is unable to participate in the hearing due to any one or more of the following:

- a. lack of technology which precludes or impedes their ability to participate in the hearing via the Zoom videoconferencing app. Examples of the lack of such technology include:
  - lack of access to a computer tablet or other device with internet video capability;
  - ii. lack of access to a cell phone; or
  - iii. lack of access to an internet connection.
- b. A physical, mental, or other disability that prevents a Participant from being able to effectively operate or utilize the required technology. Examples of such a disability include:
  - i. a physical or mental disability that precludes them from effectively operating the technology necessary to access the Zoom videoconferencing app;
  - ii. a physical disability that precludes them from effectively seeing, hearing, or otherwise participating in a Zoom video hearing;
  - iii. the lack of or unavailability of an interpreter who can assist the individual in communicating during a Zoom hearing;<sup>3</sup>
  - incarceration and the incarcerating facility's lack of technological resources or facilities to allow the inmate to participate remotely in the hearing or confer privately with the inmate's legal counsel;<sup>4</sup> or
  - v. if the proceeding is in a specialty court defined by Title 2, Subtitle K of the Texas Government Code (e.g. veteran's court, mental health court, drug court, etc), the specialty court team determines that there is a risk to the physical or mental well-being of a participant in the specialty court program if the proceeding is not held in person.
- c. A confrontation clause constitutional objection is raised by criminal defense counsel or a pro se litigant, and the judge sustains the objection after conducting a *Haggard*<sup>5</sup> analysis.
- d. A proceeding where one Participants needs to appear in person due to a need to provide fingerprints, is subject to incarceration, or must meet with multiple departments as a result of the court proceeding, in which case that party may need to appear while the other parties appear remotely.
- 2. If an individual is unable to participate for one of these reasons, prior to holding an in-person hearing, the judge shall make reasonable efforts to accommodate the individual as set forth in the procedure below.

When an individual is found to be unable to participate in a Zoom videoconference for one of the reasons stated above, prior to holding an in-person hearing, the judge considering the in-person hearing shall make all reasonable efforts to make accommodations that will allow the individual(s) to participate. The accommodations that the judges of the County Court shall consider include:

<sup>&</sup>lt;sup>3</sup> If a Spanish interpreter is needed, please consider using OCA's free Spanish interpretation service. More information and scheduling options is available at <a href="https://www.txcourts.gov/tcris/">https://www.txcourts.gov/tcris/</a>.

<sup>&</sup>lt;sup>4</sup> If the facility is a TDCJ facility, judges should contact <u>coronavirus@txcourts.gov</u> to see if OCA can assist with getting the facility connected with the court.

<sup>&</sup>lt;sup>5</sup> Haggard v. State, 2020 WL 7233672 (Tex. Crim. App. 2020)

- 1. When an individual does not have adequate technological resources on their own to participate in a Zoom videoconferencing hearing, a judge shall:
  - a. determine whether the court has the ability to provide the individual with a laptop or other device which would allow the individual to participate in the hearing from some segregated location within the court facility while following appropriate COVID-19 precautions and protocols;
  - b. determine if such technological resources can be provided to the individual by some other source (e.g. a participating attorney, a party, a family member, friend, public library, or an appropriate agency of the State of Texas); and
  - c. determine whether the individual could participate in a meaningful manner by telephone (audio only).
- 2. When an individual has physical or mental disabilities that would prevent the individual from operating the technology required, a judge shall:
  - a. determine if the individual has legal counsel, family or friends who can assist in operating the required technology; and
  - b. inquire as to what, if any, accommodations could be made which would allow the Individual with a disability to participate.
- 3. When an individual is incarcerated, a judge shall:
  - a. determine whether the facility has the technological resources or facilities to allow the incarcerated individual to participate in the hearing;
  - b. If the facility does not have the technological resources to allow the inmate to participate in a Zoom videoconference, determine whether the inmate could participate in a meaningful manner by telephone (audio only).
- 4. When an individual is otherwise unable to participate in a hearing via videoconference or by audio only, a judge shall determine whether the individual can effectively participate in the proceeding by a sworn statement made out of court as permitted by the Emergency Orders of the Supreme Court of Texas.
- 5. If no accommodation is available, the judge shall determine if a continuance is warranted, balancing the risk to public health and safety with the need to resolve the particular case.
- 6. If no accommodation is available and the judge determines a continuance is not warranted, the judge may permit the hearing to occur in-person under the precautions and protocols in the approved in-person operating plan.

Having completed the required re-certification, I am submitting it to you in your role as Regional Presiding Judge. I understand and have communicated to the judges with courtrooms in county facilities that no in-person hearings will be permitted on or after January 11 until I receive an acknowledgement from you that the re-certification meets the requirements of OCA's Guidance.

Sincerely,

Jay M. Pat Phelan

District Judge 286<sup>th</sup> Judicial District Court

**Hockley and Cochran Countles** 

#### Jay Michael P. Phelan

From:

Sharla Baldridge

Sent:

Monday, December 21, 2020 4:39 PM

To:

Jay Michael P. Phelan

Subject:

RE: 286th Judicial District Recertification of Operating Plan

Judge Phelan:

I don't have any issues with the recertification.

Thanks,

Sharla Baldridge
Hockley County Judge
802 Houston St., Ste. 101
Levelland, Texas 79336
(806) 894-6856
(806) 894-6820 FAX
sbaldridge@hockleycounty.org

From: Jay Michael P. Phelan

Sent: Monday, December 21, 2020 1:22 PM

**To:** Sharla Baldridge <sbaldridge@hockleycounty.org>; 'Pat Sabala Henry' <pshenry@co.cochran.tx.us>; 'Ringsdorf,Lillian (DSHS)' <Lillian.Ringsdorf@dshs.texas.gov>

Subject: 286th Judicial District Recertification of Operating Plan

See attached. This has recently been required by the OCA. Please review and send me an email that we have consulted concerning the recertification. I am required to attached your consent to the recertification. I have put in bold the changes that I added to the prior operating plan. I apologize that we are required to get recertified for in person hearings. If you have any questions, please call. Thank you for your consideration.

Sincerely.

Pat Phelan

### Jay Michael P. Phelan

From:

Ringsdorf,Lillian (DSHS) < Lillian,Ringsdorf@dshs,texas.gov>

Sent:

Monday, December 21, 2020 3:56 PM

To:

Jay Michael P. Phelan; Sharla Baldridge; 'Pat Sabala Henry'

Subject:

RE: 286th Judicial District Recertification of Operating Plan

I reviewed the COVID-19 Operating Plan for Hockley and Cochran County judiciary. As local health authority, my consultation is required for recertification.

The plan is comprehensive and includes all the currently recommended infection control practices from DSHS and the CDC to prevent the spread of COVID-19. It is thorough and I have no additions or edits.

### Respectfully,

Lillian Ringsdorf, MD, MPH

Regional Medical Director

Public Health Region 8

Texas Department of State Health Services

7430 Louis Pasteur Drive

San Antonio, TX 78229

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Texas Department of State Health Services

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Visit <a href="https://www.dshs.texas.gov/coronavirus/tools/holiday.aspx">https://www.dshs.texas.gov/coronavirus/tools/holiday.aspx</a> for information on how to stay safe during the holiday season.

From: Jay Michael P. Phelan <pphelan@hockleycounty.org>

Sent: Monday, December 21, 2020 1:22 PM

To: Sharla Baldridge <sbaldridge@hockleycounty.org>; 'Pat Sabala Henry' <pshenry@co.cochran.tx.us>; Ringsdorf,Lillian

(DSHS) <Lillian.Ringsdorf@dshs.texas.gov>

Subject: 286th Judicial District Recertification of Operating Plan

#### NINTH ADMINISTRATIVE JUDICIAL REGION



501 S. FILLMORE, STE. 4C AMARILLO, TEXAS 79101 (806) 379-2365 FAX (806) 379-2894

ANA E. ESTEVEZ Presiding Judge esteveza@pottercscd.org

ANGELA JOHNSON Administrative Assistant johnsona@pottercscd.org

January 7, 2021

Dear Judge Phelan,

I have completed a review of your re-certification of the Operating Plan for Hockley County, Texas and find that it meets all of the conditions required by the Office of Court Administration to continue holding in-person hearings beginning January 11, 2021. I would remind you and the other judges in your jurisdiction that Courts are not permitted by the <u>Twenty-Ninth Emergency Order</u> to hold in-person proceedings in any matter (regardless of whether the county/city has an approved operating plan) unless the Court has used all reasonable efforts to conduct the proceeding remotely. Based upon this provision, OCA Guidance indicates that all proceedings should occur remotely unless litigants or other court participants are unable to successfully participate in a remote hearing for reasons beyond the court's control.

Should you need further assistance, please do not hesitate to contact me. Thank you for all that you do for the citizens of our great state.

Ana E. Estevez

Presiding Judge

Ninth Administrative Judicial Region